



NORTHAMPTON
BOROUGH COUNCIL

CABINET AGENDA

Wednesday, 12 September 2018

The Jeffrey Room, The Guildhall, St. Giles
Square, Northampton, NN1 1DE

6:00 pm

Members of the Cabinet:

Councillor: Jonathan Nunn (Leader of the Council)

Councillor: Phil Larratt (Deputy Leader)

Councillors: Mike Hallam, Tim Hadland, Stephen Hibbert, Brandon Eldred, Anna King and James Hill.

Chief Executive

George Candler

If you have any enquiries about this agenda please contact
democraticservices@northampton.gov.uk or 01604 837722

PORTFOLIOS OF CABINET MEMBERS

CABINET MEMBER	TITLE
Councillor J Nunn	Leader
Councillor P Larratt	Deputy Leader
Councillor M Hallam	Environment
Councillor B Eldred	Finance
Councillor T Hadland	Regeneration and Enterprise
Councillor S Hibbert	Housing and Wellbeing
Councillor A King	Community Engagement and Safety
Councillor J Hill	Planning

SPEAKING AT CABINET MEETINGS

Persons (other than Members) wishing to address Cabinet must register their intention to do so by 12 noon on the day of the meeting and may speak on any item on that meeting's agenda.

Registration can be by:

Telephone: (01604) 837722
(Fax 01604 838729)

In writing: Democratic Services Manager
The Guildhall, St Giles Square, Northampton NN1 1DE
For the attention of the Democratic Services Officer

By e-mail to democraticservices@northampton.gov.uk

Only thirty minutes in total will be allowed for addresses, so that if speakers each take three minutes no more than ten speakers will be heard. Each speaker will be allowed to speak for a maximum of three minutes at each meeting. Speakers will normally be heard in the order in which they registered to speak. However, the Chair of Cabinet may decide to depart from that order in the interest of hearing a greater diversity of views on an item, or hearing views on a greater number of items. The Chair of Cabinet may also decide to allow a greater number of addresses and a greater time slot subject still to the maximum three minutes per address for such addresses for items of special public interest.

Members who wish to address Cabinet shall notify the Chair prior to the commencement of the meeting and may speak on any item on that meeting's agenda. A maximum of thirty minutes in total will be allowed for addresses by Members unless the Chair exercises discretion to allow longer. The time these addresses take will not count towards the thirty minute period referred to above so as to prejudice any other persons who have registered their wish to speak.

KEY DECISIONS

 denotes the issue is a 'Key' decision:




- Any decision in relation to the Executive function* which results in the Council incurring expenditure which is, or the making of saving which are significant having regard to the Council's budget for the service or function to which the decision relates. For these purpose the minimum financial threshold will be £250,000;
- Where decisions are not likely to involve significant expenditure or savings but nevertheless are likely to be significant in terms of their effects on communities in two or more wards or electoral divisions; and
- For the purpose of interpretation a decision, which is ancillary or incidental to a Key decision, which had been previously taken by or on behalf of the Council shall not of itself be further deemed to be significant for the purpose of the definition.


**NORTHAMPTON BOROUGH COUNCIL
CABINET**

Your attendance is requested at a meeting to be held:
in The Jeffrey Room, The Guildhall, St. Giles Square, Northampton, NN1
1DE
on Wednesday, 12 September 2018
at 6:00 pm.

**George Candler
Chief Executive**

AGENDA

- 1. APOLOGIES**
- 2. MINUTES**
- 3. INTENTION TO HOLD PART OF THE MEETING IN PRIVATE IF NECESSARY**
- 4. DEPUTATIONS/PUBLIC ADDRESSES**
- 5. DECLARATIONS OF INTEREST**
- 6. ISSUES ARISING FROM OVERVIEW AND SCRUTINY COMMITTEES**
None
- 7. AIR QUALITY UPDATE**
 Report of Head of Customer and Communities (Copy herewith)
- 8. NORTH WEST RELIEF ROAD**
 Report of Head of Planning (Copy herewith)
- 9. WEST NORTHAMPTONSHIRE GROWTH DEAL**
 Report of Head of Planning (Copy herewith)
- 10. CORPORATE PERFORMANCE**
Report of Head of Finance (Copy herewith)
- 11. FINANCE MONITORING TO 31 JULY 2018**
Report of Head of Finance (Copy herewith)
- 12. TRUSTED RELATIONSHIPS FUNDING - YOUTH GANG VIOLENCE**

 Report of Head of Customers and Communities (Copy to follow)

General Exception Notice:

<https://www.northampton.gov.uk/downloads/file/10465/general-exception-notice---for-cabinet-12th-september>

13. EXCLUSION OF PUBLIC AND PRESS

THE CHAIR TO MOVE:

“THAT THE PUBLIC AND PRESS BE EXCLUDED FROM THE REMAINDER OF THE MEETING ON THE GROUNDS THAT THERE IS LIKELY TO BE DISCLOSURE TO THEM OF SUCH CATEGORIES OF EXEMPT INFORMATION AS DEFINED BY SECTION 100(1) OF THE LOCAL GOVERNMENT ACT 1972 AS LISTED AGAINST SUCH ITEMS OF BUSINESS BY REFERENCE TO THE APPROPRIATE PARAGRAPH OF SCHEDULE 12A TO SUCH ACT.”

NORTHAMPTON BOROUGH COUNCIL

CABINET

Wednesday, 18 July 2018

PRESENT: Councillor Nunn (Chair); Councillor Larratt (Deputy Chair); Councillors Eldred, Hadland, J Hill and Hibbert

1. APOLOGIES

Apologies were received from Councillors Hallam and King.

2. MINUTES

The private minutes of the meetings held on the 9th May and the 13th June 2018 were agreed and signed by the Leader. The public minutes of the meeting held on the 13th June 2018 were also agreed and signed by the Leader.

3. INTENTION TO HOLD PART OF THE MEETING IN PRIVATE

The Leader confirmed that there was an intention to hold part of the meeting in private as set out in the agenda.

4. DEPUTATIONS/PUBLIC ADDRESSES

There were none.

5. DECLARATIONS OF INTEREST

There were none.

6. ISSUES ARISING FROM OVERVIEW AND SCRUTINY COMMITTEES

There were none.

7. CORPORATE DATA PROTECTION POLICY

Councillor Nunn elaborated upon the report that advised Cabinet about the General Data Protection Regulations and Data Protection Act 2018 that came into force in May 2018.

RESOLVED:

1. That the draft Corporate Data Protection Policy 2018 be approved
2. That authority be delegated to the Data Protection Officer in consultation with the Monitoring Officer to implement future minor version controlled amendments to the approved Corporate Data Protection Policy to ensure the policy remain current and reflects changes in guidance and best practice until such a time as the legislation is replaced and a new policy is required.

8. MARKETS ADVISORY GROUP

Councillor Larratt, as the relevant Cabinet Member, elaborated on a report that advised Cabinet on the outcome of a recent consultation on the composition and Terms of Reference of the Market Advisory Group. He explained that the Markets Advisory Group (MAG) had been poorly attended and a Market Health Check has been carried out by the National Market Traders Association, and noted it had been recognised that there was

limited support for the current structure.

Councillor Stone commented that she had been an appointed member of MAG and felt uncomfortable that Council staff were subjected to ongoing criticism in the MAG meetings and was pleased Councillors would be deflecting some of that. She questioned whether an independent Chair would be more beneficial to the MAG.

Councillor Larratt explained that there would still be representation from the Labour Group, based on proportionality. He commented that the MAG had previously had an independent Chair but that arrangement had not been suitable and noted that the proposed Terms of Reference had been drafted with the ability to make adjustments once in place.

RESOLVED:

- 2.1 That the results of the recent consultation with Market Traders (shown as Appendix 1 of the report) be considered
- 2.2 That to reflect the outcome of the consultation, subject to approval by Full Council of relevant changes to the Council's constitution, it be agreed that the Market Advisory Group's composition is changed as follows:-
 - a) that the Chair be the Cabinet Member with responsibility for Market Liaison, (instead of an independent Chair nominated by the Leader of the Council);

and the Terms of Reference are further amended as follows:
 - b) that reference is made to the group meeting biannually (instead of monthly); and
 - c) that reference to the independent review of the market is removed as this has now been completedas set out in the draft revised Terms of Reference at Appendix 2.
- 2.3 That Full Council be recommended to amend the Responsibility for Functions section in part 3 of the Constitution to amend the composition of the Market Advisory Group as referred to in paragraph 2.2a) above.
- 2.4 That Full Council be recommended to amend the Scheme of Delegations to Officers in the Constitution to delegate the powers currently delegated to the Town Centre Manager in respect of market matters (Part 8, Part B, paragraph 5.1), to the Markets Manager, as set out in Appendix 3 of the report.

9. CREATING A HOUSING DEVELOPMENT COMPANY (DEVCO)

Councillor Hibbert elaborated on a report which sought Council's consideration and approval to set up a wholly Council-owned subsidiary to support the direct delivery of new homes. It was explained that this would complement the current work being undertaken by Northampton Partnership Homes and private sector partners and it was noted that Right to Buy would not apply to the tenants living in homes developed by the company, although Government would be at liberty to change the legislation at any time. He further noted that the business case would be presented to Cabinet in October 2018.

Councillor B Markham commented that he welcomed the report but questioned the length of time it had taken to come up with a solution to Northampton's housing crisis. He explained that he had a number of concerns about the aims of the company and urged

the Council to consider building sufficient amounts of affordable housing available for rent.

The Leader commented that he did share some of the aforementioned frustrations but reminded members that under the Conservative administration, 100 new homes had been built.

Councillor Stone commented that she welcomed the report and was pleased that progress was being made. She questioned the feasibility of having a refresh of the strategy paper to demonstrate and clarify how the various strands would be integrated with each other.

The Leader commented that consideration would be given to holding a Councillor briefing session that would explain how the amalgamation of housing services would work.

Councillor Hibbert commented that a refresh strategy was on the horizon and being considered and would come forward in the near future.

RESOLVED:

- (a) That the principle of establishing a Council-owned Development Company (DevCo) to build homes for sale and rent, together with associated development be approved;
- (b) That the principle of funding the initial start-up costs of the DevCo and agreed that a sum of up to £20,000 is made available from Reserves be approved;
- (c) That support and was commitment was given to the principle of PWLB borrowing being loaned to the DevCo, and it was agreed that work start on identifying initial projects and working up scheme costs and viability; and
- (d) That it be agreed to receive a further report in October 2018 when Cabinet approval would be sought for approval of the DevCo's Business Plan and Legal & Governance structure and the establishment of the DevCo.
- (e) That authority be delegated to the Chief Executive (in consultation with the Cabinet Member for Housing & Wellbeing, the Chief Finance Officer and the Borough Secretary & Monitoring Officer) to set up a Development Company, appoint initial directors and implement the Legal & Governance structure.

10. FINANCE MONITORING TO MAY 2018

Councillor Eldred submitted a report and referred to the overspend that was forecasted as a result of increased homelessness and noted that the number of households living in temporary accommodation had quadrupled in 2 years. He reported that the finalisation of the Environmental Services contract had highlighted a number of detailed budget areas that required corrections and noted that there had been increased costs of Microsoft Licenses.

Councillor Stone commented that she welcomed the report but requested that further details be provided in future reports although she appreciated the information contained within the narrative. She questioned what the reasons were for the Council having incurred additional costs at the beginning of the Environmental Services (ES) contract and expressed her concern about the growing fragility of the budget.

In response to questions asked, the Director of Customers and Communities explained that the new ES contract required Veolia to empty all bins regardless of the total number and explained that the additional costs incurred were due to an oversight by LGSS finance.

RESOLVED:

- 2.1 That the contents of the report be noted and future reports would set out the actions being taken by Corporate Management Board to address issues arising.
- 2.2 That the General Fund budget changes set out in Appendix 1 of the report be approved.
- 2.3 That an increase to the General Fund Capital Programme of £0.301m to fund the increased cost of Environmental Services vehicles be approved.

11. MUSEUM EXPANSION - APPOINTMENT OF MAIN CONTRACTOR

In the absence of Councillor King, Councillor Nunn elaborated on the report which sought delegated authority to appoint the main construction contractor for the Central Museum and Art Gallery expansion project. He stated that it was very good news that progress was being made and that the Council had reached a milestone and offered his full support to the recommendations.

Councillor B Markham commented that whilst he welcomed the presentation of the business case but questioned whether or not the project would be completed within the £6.7 million budget. He further reported that extra money would have to be spent on the annual running costs of the Museum and commented that to financially commit the money could potentially be risky. In response to questions asked, Councillor B Markham explained that at this stage of the process, it was necessary to commit and proceed with the Museum project but he cited his disappointment that Sekhemka had been sold to facilitate the expansion and refurbishment.

Councillor Eldred commented that when Sekhemka had been sold, it had been done so to expand the Museum; the museum prior to the expansion was only capable of showing 10 percent of the goods Northampton had to show. It was further noted that the expansion would allow big touring exhibitions to visit and would transform what the museum could offer residents and visitors.

Councillor Stone commented that it was an exciting vision and would be happy to see it reopened for school children to enjoy and asked that more emphasis be put on educational strands. She noted that she was upset that the museum had been closed for 18 months for the expansion project and considered that it being closed had damaged the Towns reputation. She questioned why more radical plans had not been considered and suggested that the building could have been knocked down and rebuilt for similar costs.

The Leader expressed his disappointment that the museum had been closed for 18 months, but noted that this had been a necessity due to assessing the risks and carrying out due diligence.

Councillor Eldred stated that he was disappointed that the Council had lost accreditation following the sale of Sekhemka but hoped that it would be reinstated in the future.

Councillor Birch stated that she recognised the need to progress in order to get accreditation and asked how much was paid for the gaol block and what the financial implications would be once the first phase had been completed.

The Director of Customer and Communities responded by noting that the project could be halted after the first phase.

In response to a question asked, the Leader confirmed that despite the formation of a proposed Unitary authority, the museum project nor the funding would be affected as it was protected.

RESOLVED:

That authority be delegated to the Director of Customers and Communities, in consultation with the Cabinet Member for Community Engagement and Safety and the Borough Secretary, to appoint the main construction contractor for the Central Museum and Art Gallery Expansion Project provided that the total cost of the successful contractor's tender is within the approved capital budget of £6.7m.

12. EXCLUSION OF PUBLIC AND PRESS

The Chair moved that the public and Press be excluded from the remainder of the meeting on the grounds that there was likely to be disclosure to them of such categories of exempt information as defined by Section 100(1) of the Local Government Act 1972 as listed against such items of business by reference to the appropriate paragraph of Schedule 12A to such Act.

The Motion was Carried.

13. MUSEUM EXPANSION - PRIVATE APPENDIX

The item was discussed at Item 11

The meeting concluded at 6.57pm

Appendices 1 - 3



NORTHAMPTON
BOROUGH COUNCIL

CABINET REPORT

Report Title	Air Quality Update
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AGENDA STATUS: PUBLIC

Cabinet Meeting Date:	12 th September 2018
Key Decision:	Yes
Within Policy:	Yes
Policy Document:	Annual Status Report 2017 & 2018
Service Area:	Customer and Communities
Accountable Cabinet Member:	Cllr Mike Hallam
Ward(s)	Castle, Kingsthorpe, St James, Rushmills, Trinity, Park Ward, Phippsville, Sunnyside, Semilong, Spencer, Kings Heath, Old Duston, Abington, St Davids

1. Purpose

- 1.1 To seek cabinet approval of actions to address areas of new exceedances of air quality standards by permitting *amalgamation of the existing town centre AQMAs by extending one and technical revocation of four.*

2. Recommendations

- 2.1 That cabinet acknowledges that there is a persisting air quality issue in the town centre attributable to Nitrogen Dioxide (NO₂) related vehicle emissions.
- 2.2 That the Council is legally required to take actions to address newly identified exceedances of the annual mean Air Quality Objective for NO₂ around the Northgate Bus Station and The Drapery, Abington Square/ Wellingborough Road area and the White Elephant Junction on Kettering Road.
- 2.3 That Cabinet reaffirm the principle of declaration of a single town centre Air Quality Management Area (AQMA) to cover the inner ring road which would

encompass existing AQMA's and other exceedance areas and main arterial routes into the town centre. This would be achieved by extending one existing AQMA and revoking 4 to form one.

- 2.4 That Cabinet authorise a 6 week public consultation exercise with both internal and external stakeholders, businesses and local residents whom reside within the proposed single AQMA and other relevant community groups to comply with relevant policy guidelines.
- 2.5 That Cabinet note that a further report will be produced in due course to summarise the outcome of the consultation and to seek formal approval of the amendment and revocation of appropriate AQMA (s) within the required time scale.

3. Issues and Choices

3.1 Report Background

- 3.1.1 The Local Air Quality Management (LAQM) process places an obligation on Northampton Borough Council to regularly review and assess air quality, and to determine whether or not air quality objectives are likely to be achieved within the Borough. Where an exceedance is considered likely Northampton Borough Council must declare an Air Quality Management Area (AQMA) and prepare an Air Quality Action Plan (AQAP) setting measures to be put in place in pursuit of achieving those objectives.

Northampton currently has a total of seven declared AQMA's at locations where traffic related Nitrogen Dioxide (NO₂) emissions are above the mean annual air quality objective of 40.0 mg/m³ and are continually not being achieved. The locations of the existing AQMA's are shown as Appendix 1.

- 3.1.2 No proposed changes to either the M1 or A45 AQMA's are proposed.

3.2 Issues

- 3.2.1 Following further assessment of air quality monitoring data undertaken over the last few years, further areas of exceedance for NO₂ have been identified. In 2017 there were nine monitoring locations which had identified exceedances outside the existing AQMA's, which are around the Northgate Bus Station and The Drapery, areas around Abington Square and the junction near Wellingborough Road and St Edmunds Street.
- 3.2.2 As new areas of exceedance are evident, it is considered the most plausible action to take would be to amalgamate the existing town centre AQMA's into one, to cover new areas of exceedance, existing AQMA's, the inner ring road and main arterial routes into the town centre as outlined in Appendix 2.
- 3.2.3 In part fulfilment of the LAQM regime, as set out in Part IV of the Environment Act 1995 and new Policy & Technical Guidance published by the Department for Environment Fisheries and Rural Affairs (DEFRA) in 2016, an Annual Status Report was submitted to DEFRA for consultation in December 2017.

The overall response from DEFRA was endorsement for the consolidation of the five town centre AQMA's into one (Appendix 3).

- 3.2.4 At the time of writing, the Annual Status Report for 2018 has been finalised and sent to DEFRA for both appraisal and approval. It is expected that DEFRA's appraisal of the document will result in a recommendation for Northampton Borough Council to consolidate existing AQMA's expediently.
- 3.2.5 Ongoing air quality monitoring will continue to be undertaken across the borough with monitoring locations being selected on a risk basis to incorporate locations with significant exposure to vulnerable groups including areas around schools and business premises. As of January 2018 an additional sixteen monitoring locations were added to the diffusion tube monitoring network. Fifteen of these locations were outside existing AQMAs, four of which are located in close proximity to primary schools, one next to a nursery and one adjacent to a residential care home.

3.3 Choices (Options)

- 3.3.1 The recommendation is that a single town centre AQMA is formalised by the amendment of AQMA No 4 (Harborough Road, Kingsthorpe) to take into account other town centre AQMAs, new exceedance areas already outlined, the inner ring road and main arterial routes into the town centre as shown in Appendix 2. Revocation orders for AQMA Nos 2, 3, 6 & 8 will need to be sought for administrative purposes at the same time as any amendment order is agreed in principle. This approach allows a coordinated approach to addressing air quality issues across all locations in a holistic manner. It also prevents the risk of solving air quality issues at one location and creating another elsewhere (e.g. traffic rerouting). This approach also builds on the planning policy technical guidance contained in the Low Emission Strategy, whereby air quality mitigation actions have a much broader focus. The risk of blight and concern about air pollution level may be perceived by some, particularly by residents and businesses included within a single town centre AQMA
- 3.3.2 An alternative option would be to retain the existing AQMA's and declare additional AQMA's for new areas of exceedance. This option satisfies the Council's legal obligation to act on individual exceedances and avoids the inclusion of areas of compliance within any newly declared AQMA. However, this approach does not facilitate a joined up approach to addressing current problems and presents the risk of creating new areas of exceedance due to displacement of local traffic. This option also does not permit a forward thinking approach, as each problem is looked at in isolation and does not take into account the cumulative impact from ongoing and proposed developments around the town, particularly on the urban fringes.
- 3.3.2 A third option of taking no action would breach the Council's legal duty under the Environment Act 1995.

4. Implications (including financial implications)

4.1 Policy

4.1.1 Formal amendment to AQMA No 4 and revocation of AQMA No's 2, 3, 6 & 8.

4.2 Resources and Risk

4.2.1 Annual Status Reports once appraised and approved become public record. Failure to act accordingly can result in criticism from DEFRA, elected members and the public. The Secretary of State may also intervene to make Councils declare an AQMA and there is also a risk of legal challenge if the Council is not acting upon the content of those reports.

4.2.2 The public consultation exercise will be conducted using a mixture of a survey monkey questionnaire, the Council's website and social media accounts with assistance from both the Antisocial Behaviour and Communications Team, and traditional e-mails sent to the required internal and external statutory consultees.

4.2.3 Once the amendment / declaration of an AQMA has been signed, the Council will have 12 months in which to form a steering group to develop an action plan. Formal consultation with DEFRA is required prior to the implementation of action plans. Future annual status reports will need to reflect the development of and progress with action plan measures, showing which measures are active and being progressed. It is anticipated that expertise may be required to be utilised from external consultants and will have to be funded through increased revenue budget.

4.2.4 Policy guidance (LAQM.PG16) advised that in order to develop appropriate effective action plans, it is necessary for Local Authorities to identify the sources contributing to the objective exceedances within the AQMA and level of emission reductions required, as a basis for providing reduction targets for developing an action plan. External consultants will be required to be engaged to undertake such modelling, which is to be funded through existing allocated budgets.

4.2.5 The costs of the actions outlined in the report including the consultation on the proposed AQMA and the declaration of the revised AQMA will be covered within existing budgets using existing staff resources and some consultancy support in modelling. The steps required to develop and implement an updated air quality action plan will be subject of a further report which will include consideration of how this work will be funded. There is potential that DEFRA grant funding will be available to support this work.

4.3 Legal

4.3.1 Section 82 of the Environment Act 1995 requires local authorities to review the quality of the air within their area from time to time and assess whether air quality objectives are being achieved in that area.

4.3.2 Section 83(1) of the Act requires that if, following a review, it appears that air quality objectives are not being achieved in any part of its administrative area then a local authority must by order, designate that area as an AQMA until

such time as, following further review, air quality standards / objectives are being achieved.

- 4.3.3 Existing AQMA's can be either varied by a subsequent order (to allow the Council to vary the manner in which it performs its obligations) or revoked where there is year on year compliance with an Air Quality Objective. A period of public consultation is required, the timeframe is at the discretion of the Council, provided it is effective and engages fully with those affected. Where an order is varied, a copy of the revocation or amendment Order must be submitted to DEFRA and other statutory consultees and made publicly available. Local authorities are expected to take relevant action to implement such an Order within four months following receipt of comments from DEFRA.
- 4.3.4 Under Section 84 of the Act, the Council must prepare a written action plan, which must include measures to be used to implement air quality improvements and time frames in which it proposes to implement such improvement measures. However, the County Council may challenge the action plan or any revision. In the event of disagreement between the Councils in relation to an action plan the matter can be referred to the Secretary of State.
- 4.3.5 Failure to comply with the requirement of Part IV of the Act could lead to the risk of the Council being judicially reviewed by any person aggrieved by air quality standards in Northampton. A challenge may also arise if any action plan prepared under Section 84 is perceived to be deficient in any respect, including with regard to the requirements of the Air Quality Objectives established in The Air Quality (England) Regulations 2000.
- 4.3.6 Any variation or revocation of the existing town centre AQMA's could potentially leave the Council open to risk of legal challenge by residents or businesses in the affected areas. Undertaking a thorough consultation exercise and having due regard to the responses will mitigate the risk of challenge. Although any challenge could allege interference with the Claimant's human rights, it is unlikely that the effects of any such decision would be so adverse as to engage their human rights.

4.4 Equality and Health

- 4.4.1 Any Order would apply equally to all persons in the area concerned and would not contain any provisions having different impacts on persons with any protected characteristics.
- 4.4.2 The decision recommended in this report does not have potential to disadvantage or discriminate against different groups in the community. The proposed amendment / revocation of existing AQMAs must by law be based on incidental pollution levels requiring a local authority to declare an AQMA when a national objective level has been exceeded.
- 4.4.3 By declaring / amending an AQMA and delivering an associated action plan, the local authority is effectively taking all steps possible within their power to manage pollution levels in their district.

4.5 Consultees (Internal and External)

4.5.1 The 1995 Act provides the statutory basis for consultation and liaison in respect of LAQM. DEFRA is the key statutory consultee under LAQM. Under Schedule 11 of the 1995 Act the Council must consult the following:

- The Environment Agency;
- Highways England;
- All local authorities' neighbouring the Council's area (South Northamptonshire Council, Daventry District Council, Kettering Borough Council, Borough Council of Wellingborough, Corby Borough Council, East Northamptonshire Council, Milton Keynes Council);
- Northamptonshire County Council;
- Any other public authorities exercising functions in the vicinity of the Council's area; and
- Bodies representing local business interest and other organisations as appropriate.

4.5.2 Local Air Quality Management (Policy Guidance) LAQM.PG16 also advised that local authorities are encouraged to consult widely and consider innovative approaches to engage their local area. In determine how to consult local authorities are likely to have regard to the Consultation Principals issued by the cabinet office at <http://www.gov.uk/government/publications/consultation-principles-guidance>

4.6 How the Proposals deliver Priority Outcomes

4.6.1 Within the Cooperate Plan one priority is identified whereby amendment and revocation of the identified AQMA's help to deliver priority outcomes. This is identified as:

- CP7 – Promoting health and well-being – Meeting the council's responsibility to influence our partners to improve air quality and meet Government minimum targets.

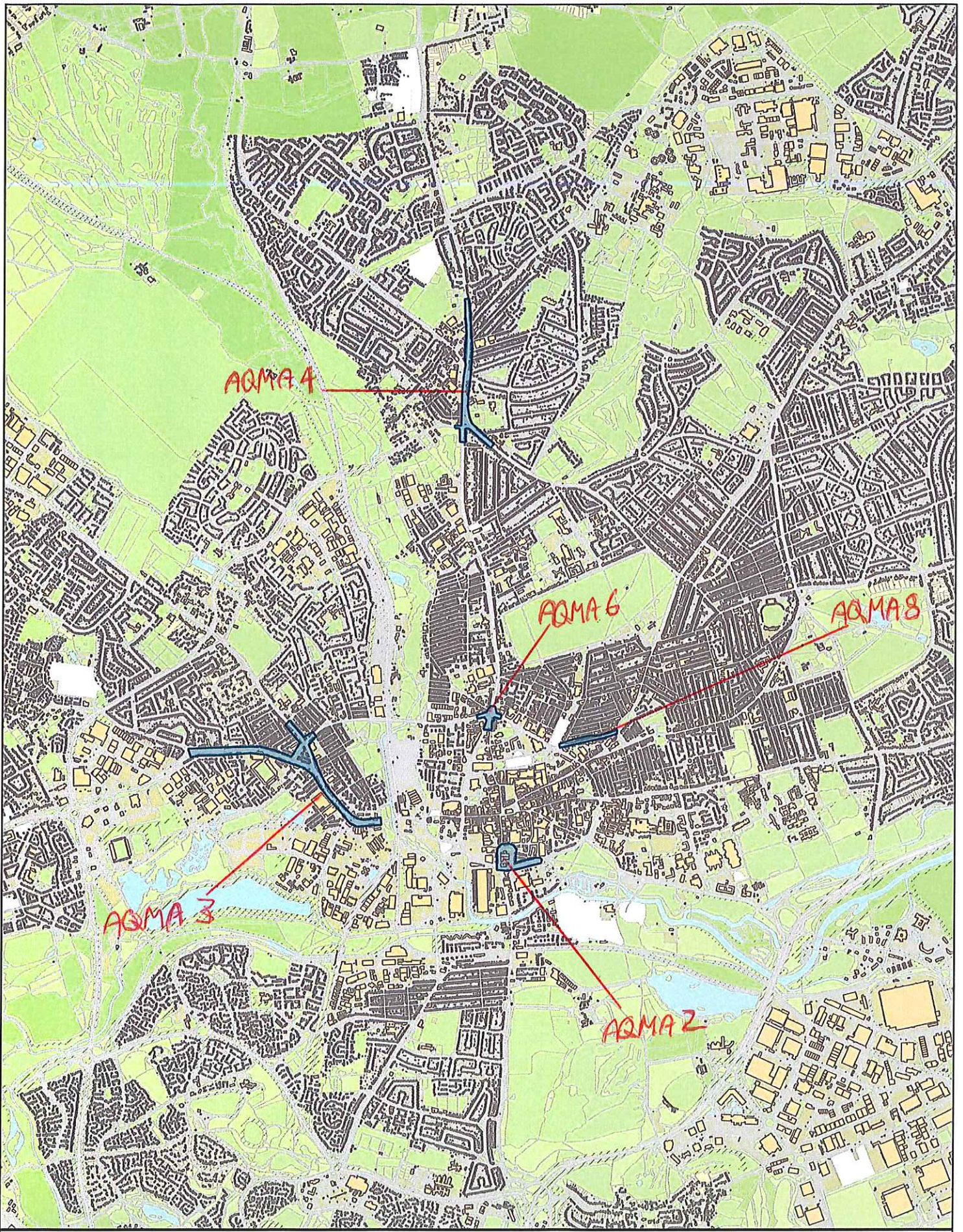
4.7 Other Implications

4.7.1 None

5. Background Papers

Northampton Borough Council Annual Status Report 2018.
Cabinet Report – Air Quality – 13 September 2017

Marion Goodman
Head of Customers & Communities
E-mail: mgoodman@northampton.gov.uk



NORTHAMPTON
BOROUGH COUNCIL

Title: **Appendix I - Town Centre AQMAs**

© Crown copyright and database rights 2018 Ordnance Survey licence no. 10019655

Date: 30-08-2018

Scale: 1:30,967

Drawn by: -----



Title:

AQMA Roads

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Date: 12-04-2017

Scale: 1:29,000

Drawn by: -----

Local Authority:	Northampton Borough Council
Reference:	ASR17-207
Date of issue	January 2018

Annual Status Report

The Report sets out the Annual Status Report, which forms part of the Review & Assessment process required under the Environment Act 1995 and subsequent Regulations.

The Local Authority currently has 7 AQMA's declared between 2003 and 2009 for exceedance of the annual mean objective for nitrogen dioxide as follows:

AQMA		Current exceedance	Recent trends
AQMA1	M1	No (Max 29.3/ $\mu\text{g}/\text{m}^3$)	Reducing but increase in 2016
AQMA5	A45 Wooton Hall Park	No (subject to distance correction)	Overall no significant change, increased in 2016
City Centre AQMAs			
AQMA2	Victoria Promenade	Yes at 4 sites, (Max 41.6/ $\mu\text{g}/\text{m}^3$)	Reducing but significant increase in 2016
AQMA3	St James/Weedon Rd	Yes at 6 sites, (Max 49.8/ $\mu\text{g}/\text{m}^3$)	Significant increases in 2016
AQMA4	Kingsthorpe Grove/Harborough Rd	Yes at 6 sites, (Max 53.6/ $\mu\text{g}/\text{m}^3$)	Increases in 2016
AQMA6	Campbell Square/Grafton Street	Yes at 1 site, (Max 41.3/ $\mu\text{g}/\text{m}^3$)	Increases in 2016
AQMA8	St Michael's Road	Yes at 4 sites, (Max 48.9/ $\mu\text{g}/\text{m}^3$)	Increases in 2016

The Borough Council has not developed an Action Plan, despite AQMAs being declared since 2003, with the most recent in 2009. The report references the proposed development of a Low Emission Strategy expected to be completed in 2017.

On the basis of the evidence provided by the local authority the conclusions reached are acceptable for all sources and pollutants, with the provisos listed in the commentary below.

Following the completion of this report, Northampton Borough Council should submit the next Annual Status Report in 2018.

Local Authority:	Northampton Borough Council
Reference:	ASR17-207
Date of issue	January 2018

Commentary

The report is well structured, detailed, and provides the information specified in the Guidance, using the latest template.

1. The 2017 ASR report represents the first LAQM report the Council have submitted since 2014.
2. The Council currently has 7 active AQMAs 5 in the city centre, and two located near to the M1 and A45. There is a proposal within the report to declare a single AQMA to include all the 5 central AQMAs, covering the central districts.
3. We agree that the declaration of a single central AQMA for Northampton is a positive step. Future monitoring and development of action plan measures will be required to focus on these pollution hotspot areas.
4. The latest monitoring shows some significant increases for 2016, in common with other areas in the UK highlighting the potential for year on year variability. The outcome of the latest results suggests that there are now only exceedances within the 5 central AQMAs.
5. The Council have not reported results as required in Table 2.1. The table headers make clear that results are required to be presented as representative of relevant exposure. This means that results for each AQMA should be corrected for distance as detailed in Table B.1.
6. Some results in Table B.1 have not been corrected as required, notably DT16 and DT17 in AQMA3. Results for DT9-11 in AQMA5 also have not been corrected for distance as required.
7. The annual mean results for the continuous monitors have been omitted, results from both these monitors including the AURN, should be included in future reports.
8. The Council have stated that a Low Emission Strategy, encompassing an Air Quality Action Plan, is currently under development due for completion by the end of 2017.
9. The Council are reminded that it is a statutory requirement that Action Plans are subject to public consultation, and appraisal by Defra prior to adoption by the Council.
10. The Council should make reference to the latest Technical Guidance from Defra (available via the Defra website) in Chapter 2 of LAQM TG16. This provides the most up to date guidance for the recommended process in the development of action plans.

Local Authority:	Northampton Borough Council
Reference:	ASR17-207
Date of issue	January 2018

11. Future annual status reports will need to reflect the development and progress with action plan measures, showing which measures are active and being progressed. Table A.2 in the Annual Status Report should be a reflection of a similar table with the Action Plan Template, available via the Defra LAQM webpages.

This commentary is not designed to deal with every aspect of the report. It highlights a number of issues that should help the local authority either in completing the Annual Status Report adequately (if required).

Issues specifically related to this appraisal can be followed up by returning the attached comment form to Defra, Welsh Assembly Government, Scottish Government or DOE, as appropriate.

For any other queries please contact the Local Air Quality Management Helpdesk:
Telephone: 0800 0327 953
Email: LAQMHelpdesk@uk.bureauveritas.com

Local Authority:	Northampton Borough Council
Reference:	ASR17-207
Date of issue	January 2018

Appraisal Response Comment Form

Contact Name:	
Contact Telephone number:	
Contact email address:	

Comments on appraisal/Further information:

Appendices – 1



NORTHAMPTON
BOROUGH COUNCIL

CABINET REPORT

Report Title	North West Relief Road
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AGENDA STATUS: PUBLIC

Cabinet Meeting Date:	12 th September 2018
Key Decision:	NO
Within Policy:	YES
Policy Document:	NO
Service Area:	Planning
Accountable Cabinet Member:	Cllr J Hill
Ward(s)	Kings Heath, Kingsthorpe

1. Purpose

1.1 Cabinet is being asked to agree;

- To support the delivery of the North West Relief Road (NWRR) between the Kings Heath Sustainable Urban Extension, and the A5199 Welford Road.

2. Recommendations

2.1 It is **recommended** that Cabinet;

- a) Approves the principle of contributing up to £4.2m to expedite the building of the NWRR.

3. Issues and Choices

3.1 Report Background

- 3.1.1 The delivery of the NWRR has long been a strategic aspiration, and is key to achieving the Council's housing delivery trajectory, particularly in relation to the Kings Heath Sustainable Urban Extension (the SUE).

Whilst the Harlestone Heath development in Daventry has delivered the first spur of the NWRR, its completion has been complicated through issues with the determination of the SUE, and the need to secure the final 1 mile north-south section to connect to the A5199 Welford Road.

- 3.1.2 The Kings Heath Sustainable Urban Extension planning application is now ready to determine, which will, if approved, bring forward a developer commitment to deliver the NWRR across the northern edge of that development site, plus financial contributions towards the delivery of the final north-south connection.
- 3.1.3 In order to be able to build out the whole SUE site in a timely manner, the developers require a commitment to the NWRR being completed in order to ensure that the impact of the traffic generated by the new housing can be managed.
- 3.1.4 The Borough and County Councils therefore need to commit to delivering this important piece of infrastructure.

3.2 Issues

3.2.1 Infrastructure

- 3.2.2 The delivery of the NWRR will have implications for traffic and growth both within and beyond its immediate location. As well as supporting the SUE housing growth, the NWRR will improve traffic flows into and around Northampton from the north, as well as relieving traffic within the town, in particular in Kingsthorpe and Queens Park.

3.2.3 Finance

- 3.2.4 The cost of the north-south element of the NWRR, based on a dual carriageway land take, is approximately £40m. Whilst it is a relatively short stretch of road, the costs are escalated considerably by the need for a bridge over the railway line, and the need to mitigate flood plain issues.
- 3.2.5 However, if agreement can be reached to use material sourced from within the adjoining SUE development site, the cost can be reduced by around £30m. The developers are in agreement with this, as it reduces their costs of disposing of that material.

3.2.6 Developing a single carriageway route would be likely to cost £34.15m. However, through using material sourced from within the adjoining SUE development site (as above) would mean that the total costs could be reduced to £25m.

3.2.7 The County Council have already successfully bid for nearly £8m of SEMLEP Local Growth Funds for the project, and the adjoining Buckton Fields development will contribute £2.5m through Community Infrastructure Levy (CIL)/Section 106 (S106).

3.2.8 If approved, the SUE site is expected to contribute around £10m through CIL and S106 receipts. On this basis, the single carriageway project would currently require around £4.5m additional funding.

3.2.9 Funding sources

3.2.10 The Borough Council currently holds £4.2m of Standard Residential Charge monies collected by WNDC through Section 106 Agreements. It is therefore proposed to allocate these to the NWRR project in order to expedite its delivery.

3.2.11 Timing

3.2.12 Providing the upfront costs relating to developing the business case, detailed design and submitting a planning application can be funded upfront, construction could start in Autumn 2019, and complete in Spring 2021.

3.3 **Choices (Options)**

3.3.1 Support the delivery of the NWRR, but do not contribute any S106 resources. This would mean the NWRR cannot currently be delivered, and would compromise the delivery of housing on the SUE site and in the wider area.

3.3.2 Support the delivery of the NWRR, and contribute S106 resources. As this option supports sustainable growth and housing delivery, this is the recommended option.

3.3.3 Do nothing. This would mean the NWRR cannot currently be delivered, and would compromise the delivery of housing on the SUE site and in the wider area.

4. **Implications (including financial implications)**

4.1.1 **Policy**

4.1.1 Supporting the delivery of the NWRR would help deliver housing growth and employment identified in the Joint Core Strategy 2014, as well as contributing to the broader town-wide infrastructure network.

4.1.2 Resources and Risk

- 4.2.1 As with any large and complicated infrastructure costs at outline stage, the figures quoted above are based on current conditions and knowledge. However, these may change over time, so the costs should be regarded with caution, and there is the risk therefore, that costs may increase over time. By effectively underwriting an element of the total costs, the Borough Council, or successor organisation, may be required to find additional funding.
- 4.2.2 However, not progressing with the project would be likely to mean that the Local Growth Fund funding could be withdrawn, resulting in the project becoming unviable in the short and medium term. Therefore, whilst there is a risk that further resource may be required, this is considered to be outweighed by the prospect of not attempting to deliver the project at all.
- 4.2.3 Equally, the timing of CIL and S106 receipts is dependent on the delivery of housing, and so is a factor beyond either the Borough or County Councils' control. However, once permission is granted there is a strong likelihood that such housing will be built, so any early under-financing of the project could be resolved with some certainty of receipt of the full anticipated contributions later on in the life of the project.

4.3 Legal

- 4.3.1 Contributing towards the NWRR costs will require a process of reporting on spend, and agreement of when the Borough Councils contributions will need to be drawn down.
- 4.3.2 Other than this, there are no legal implications.

4.4 Equality and Health

- 4.4.1 This proposal accords with West Northamptonshire Joint Core Strategy Policy N7 – Northampton Kings Heath SUE. The Equalities Impact Assessment for this policy does not identify any negative impacts.

4.6 How the Proposals deliver Priority Outcomes

- 4.6.1 The action proposed in this report will help meet two of the priorities in the Councils Corporate Plan;
- Northampton Alive □ A vibrant successful town for now and the future; by establishing infrastructure to ensure that the town can accommodate planned growth and remain attractive for future investment.

- Housing for Everyone □ Helping those that need it to have a safe and secure home and □ Ensuring that a buoyant market provides a wide choice of homes for all ages; by facilitating the delivery of significant numbers of new homes in a sustainable location and providing a wide range of houses sizes and tenures.

4.7 Other Implications

4.7.1 There are no other implications in this report.

5. Background Papers

Appendix A – Northamptonshire County Council consultation map for North West Relief Road, 2017

Peter Baguley
Head of Planning
Tel. Ext. 8921



Northamptonshire Highways

NORTH-WEST RELIEF ROAD

Appendices



CABINET REPORT

Report Title	WEST NORTHAMPTONSHIRE GROWTH DEAL
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AGENDA STATUS: PUBLIC

Cabinet Meeting Date:	12 th September 2018
Key Decision:	No
Within Policy:	Yes
Policy Document:	Yes
Service Area:	Planning
Accountable Cabinet Member:	Cllr J Hill
Ward(s)	All

1. Purpose

- 1.1 The purpose of this report is to secure agreement for the submission of a Growth Deal for West Northamptonshire

2. Recommendations

- 2.1 It is **recommended** that Cabinet;
- a) Approves the principle of submitting an outline application for a West Northamptonshire Growth Deal; and
 - b) Delegates authority to the Head of Planning in consultation with the Deputy Cabinet Member for Planning to finalise the details of the submission.

3. Issues and Choices

3.1 Report Background

- 3.1.1 As part of the Oxford-Cambridge Growth Corridor, Northampton and its environs have the opportunity to contribute towards the Government's ambitious targets for housing and employment growth. Coupled with this is the opportunity to negotiate a Growth Deal including various freedoms and funding to support growth.
- 3.1.2 Given the close working already developed in relation to the Joint Core Strategy, and the Local Government Review process, it is proposed to submit a bid for West Northamptonshire, including Northampton Borough, South Northamptonshire and Daventry District Councils.
- 3.1.3 There are also likely to be similar submissions from North Northamptonshire, and from the Unitary authorities of Bedford, Central Bedfordshire, Luton and Milton Keynes. Oxfordshire and Peterborough/Greater Cambridge have already signed deals.
- 3.1.4 There is the opportunity to submit an application before the Autumn Statement, due in October. If successful, the details of the Growth Deal would then need to be negotiated and agreed by the Councils.

3.2 Issues

- 3.2.1 The partners recognise that planning the right level and type of growth in West Northamptonshire will take time and effort. This is particularly the case because of the likely reorganisation of local government covering the area.
- 3.2.2 Therefore it is proposed that the Growth Deal will have at least two stages. These will (a) relate to acceleration of existing commitments, and (b) provide a clear foundation for agreeing additional commitments resulting in the delivery of higher levels of growth in the future.
- 3.2.3 Between 2019 and 2050 – reflecting the timescale for the development of the Cambridge – Milton Keynes - Oxford Arc – in current local housing need assessments, West Northamptonshire would need to provide 2,267 units per year, amounting to 70,277 units over the period.
- 3.2.4 The target set by the Growth Deal will be to achieve 100,000 units over that period, an increase over local housing need of 42%.
- 3.2.5 To achieve this will require steps above and beyond those required for 'business as usual' planning, including major investment in infrastructure and opening up new housing markets and housing delivery models. This is expected to include a small number of new settlements, such as at Brackley West, Cosgrove/Deanshanger and on a proposed North – South Rail line, running north of Northampton. Appropriate sustainable locations will be confirmed through the development of the Strategic Plan.
- 3.2.6 In return for agreeing to accelerated and additional housing growth, the Councils expect to receive agreement on a variety of various Planning freedoms, including (amongst others);

- A local requirement to maintain a three year, as opposed to five year land supply, which would allow the Councils to protect their existing allocations and not face appeals on unsustainable sites on this ground.
- A local variation to the Planning Delivery Test, allowing a higher threshold of housing delivery against local need, meaning that the presumption in favour of sustainable development would not be applied to West Northamptonshire in 2021/2 as currently looks likely to happen.
- Extension of the requirement to have a 5 year review of Strategic Plans, meaning that the effective life of the Joint Core Strategy would be extended beyond its current cut-off date of December 2019, resulting in the ability to resist proposals for development on unallocated sites for longer.
- Agreement that the emerging Growth Deal is guaranteed to meet the Duty to Co-operate.
- Agreement of a timescale for delivery and milestones, including agreeing a statutory Strategic Plan.

3.2.7 Negotiation on the details of the Growth Deal will also include significant funding towards;

- An initial £75m Infrastructure and Affordable Housing Fund to support investment in the transport network needed to deliver housing and employment growth, and to ensure that a variety of housing types and tenures are delivered to meet local needs.
- An initial £9m Capacity fund to develop the evidence base needed and technical support.

3.3 Choices (Options)

3.3.1 Support the submission of a Growth Deal. This will potentially access significant funding in order to support housing and employment growth, and therefore is the recommended option.

3.3.2 Not submit a Growth Deal. This is not the recommended option, as it would not take advantage of the opportunities offered by being an active partner in the Growth Corridor, whilst still potentially being expected to deliver more growth.

4. Implications (including financial implications)

4.1 Policy

4.1.1 By proposing additional housing growth, the Growth Deal exceeds the targets adopted in the Joint Core Strategy. Therefore the proposals will need to be supported by a new statutory Strategic Plan for the area and allied non-statutory plans for delivering infrastructure.

4.2 Resources and Risk

4.2.1 Delivering the Deal and development will require significant staff resource. However, this could be funded through the Capacity Fund.

4.2.2 Failure to deliver the accelerated and additional housing, or the adoption of the Statutory Strategic Plan to agree numbers and allocations could result in the Growth Deal being terminated before the end of the intended period. Therefore the Deal will need to include provisions to cover this situation, in particular with regards to the funding packages.

4.3 Legal

4.3.1 The Council will need to be satisfied with the provisions of the Growth Deal, including the Governance arrangements for allocating the funds.

4.4 Equality and Health

4.4.1 There are no implications from this report.

4.5 Consultees (Internal and External)

4.5.1 Officers and Councillors at all three Councils have been supportive of the Growth Deal proposal, which has also been supported by senior Civil Servants at the Ministry of Housing, Communities and Local Government.

4.6 How the Proposals deliver Priority Outcomes

4.6.1 The action proposed in the report will help meet the following priorities in the Councils Corporate Plan;

- Housing for Everyone: By helping to maximise the supply of new homes and providing choice of housing types and tenures.
- Northampton Alive: By creating a vibrant and sustainable town for the future.

4.7 Other Implications

4.7.1 No other implications.

5. Background Papers

5.1 No background papers

Peter Baguley
Head of Planning

Tel. Ext. 8921

Appendix 1 – Q1
report 2018-2019



CABINET REPORT

Report Title	Corporate Performance All Measures Report Quarter 1 – April 2018 – 30 th June 2018
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AGENDA STATUS: **Public**

Cabinet Meeting Date:	12 th September 2018
Key Decision:	No
Within Policy:	Yes
Policy Document:	No
Service Area:	Finance
Accountable Cabinet Member(s):	Councillor P Larratt
Ward(s)	n/a

1. Purpose

- 1.1 To inform Cabinet of the council's performance indicators figures for 2018-2019 Quarter 1 (Reporting period: 1 April 2018 to 30th June 2019.)

2. Recommendations

- 2.1 That Cabinet review the contents of the performance report (Appendix 1) and recommend actions to be taken, if any, to address the issues arising.
- 2.2. A decision should be made whether the performance report needs to be presented to Audit committee on an annual basis. This has been agreed and will be presented in June of each year.

3. Issues and Choices

Report Background

- 3.1 Data is collected across a range of locally developed indicators which are collected on a monthly, quarterly, four monthly or on an annual basis. These form the basis of the council's performance monitoring process. Cabinet members receive information on all the measures through the Corporate

Performance All Measures Report (Appendix 1). This enables the monitoring of the Corporate Plan within their portfolios on a regular basis.

This report summarises the council’s monthly and quarterly performance indicators figures for 2018 quarter 1:

The appended report details:

- A performance dashboard overview for each of the corporate themes
- Key Performance Indicator (KPI) results with supporting commentary

Issues

Progress against Corporate Plan priorities

3.2 70% of performance measures where data was available reached their target or performed within agreed tolerance for the Corporate Plan priorities. This has increased by 1% compared with 69% in the previous quarter. However reporting for this quarter has been difficult to report accurately when comparing previous periods due to the number of KPIs affected by the change with the waste management Veolia contract. The handover for this was early in June, and the previous contractor did not supply the last month’s figures for their contract despite repeated requests by NBC.

The Asset team have resumed limited reporting on KPIs although there is still some work to report fully on these they are now close to resuming a meaningful report.

There is also a much higher than expected number of sick days lost reported after the realignment of staff within the reporting system. This will need to be investigated by the HR team following their work on Agresso.

Overall indicator performance against targets

3.2.1 The overall performance percentages compared to the previous quarter are as follows:

Performance Status	2017-18			2018-19
	Q 2 %	Q3 %	Q4%	Q1 %
Blue (Exceptional or over performance)	20.59	23.53	21.21	20.00%
Green	29.41	35.29	39.39	40.00%
Amber (Within agreed tolerance)	17.65	8.83	9.09%	10.00%
Rounded total	67.65	67.64	69.69	70.00%
Red (Outside agreed tolerances)	32.35	32.35	30.04	30.00%

3.2.2 The exceptions, the highs and lows for this reporting quarter are detailed below:

3.2.3 The below exceptions are to be considered by Management Board as to whether any of these are considered to be classified as corporate risks.

High Performing Highlights (Exceptional or Over Performing)		
AST05a	External rental income demanded against budgeted income	We are demanding 100% of all rents against budgeted income.
BV008	% of Local Invoices paid within ten days	Performing above target.
CH10	Museum Web Visits	This KPI is now closed and will be removed from the report. The service area will report on visits to Abington Park Museum instead.
NI157b	Minor Planning Applications	Reporting at 100% for quarter 1 – current profiled target is 95%
NI157c	Other Planning Applications	100% for quarter 1 – current profiled target is 95%
HMO01	HMOS with Mandatory licence	The number of properties licenced exceed the estimated target. Target is 340 and the report shows as 406 licenses granted.
HML09	No of households for who full homelessness duty is accepted	Due to a change in the law this is now expected to fall in line with previous targets.
PP22	Hackney carriage and Private hire vehicles inspected	Reached 100 percent compliance in May average performance over target.
Lower Levels of Reported Performance (Outside Agreed Target Tolerance)		
BV012 12r	No of days lost to sickness	Following the work done to ensure staff were in the correct teams and a quarter of non-reporting the number of sick days lost is higher than expected.
ESC01n	Total Bins and Boxes reported as missed	Due to the start of the new contract these KPI's are not reporting during quarter 1 as agreed. Figures from the previous contractor were incomplete. The KPIs have been agreed going forward and will continue in this form.
ESC02	Missed bins corrected within 24 hours of notification	
ESC04	House waste recycled	
ESC09	% of Fly tipping incidents removed within 2 days of	

	reporting	
HML01	Number of households that are living in temporary accommodation	Continues to rise, while preventing homelessness is always difficult, the figures are actually lower than expected.
HML07	Number of households that are prevented from becoming homeless	Preventing homelessness especially when it involves the loss of private rented accommodation continues to be very difficult. At the end of March the council procured a new IT system under the requirements of the new legislation. It is anticipated that in the next quarter we will see an increase in the number of preventions and this will mean figures should improve.
PP06	Crime Change Multi agency statistics are summarised and reported over the year	This KPI will be discontinued as it is reporting a local static over which we have no control. A new performance indicator showing information about local community safety projects will be introduced in September after a team restructure.
MPE01	No of new businesses locating on NWEZ	Two new business have been reported as having located into the Enterprise Zone.
MPE02	NWEZ New Jobs	Sixteen new jobs have been reported during the last quarter, which is below target but an improvement on previous quarters.

Data Quality

3.2.4 The council has processes in place to ensure that the data and information it provides to support management decision-making is as reliable as possible. The council has a strategy to improve data quality and service areas are working to achieve the objectives within it.

3.1 Governance

3.3 Cabinet are asked to review the appended performance report and recommend actions to be taken, if any, to address the issues arising.

4. Implications (including financial implications)

Policy

4.1.1 Corporate performance measures are monitored monthly, quarterly or on a four monthly basis to track progress towards delivering the council's priorities, as detailed in the Corporate Plan.

4.1.2 Service areas review and develop objectives annually through the service planning process. Measures and targets are identified to help track delivery of the council's priorities and highlight any issues or risks.

Resources and Risk

4.2 Each service area has an annual plan that details how the Corporate Plan priorities will be delivered. The service plans are risk assessed and each service area will have their own service risk register. The service risk registers

are assessed and, where necessary, will feed into the corporate risk register process. There will be a new structure in place in early September. All heads of service will ensure that their service plans are robust and that performance indicators are fit for purpose.

- 4.3 The risk process includes challenging and confirming the capacity and ability to deliver as well as the confirming continued priorities. These will be assessed as to whether these are within the levels or accepted risk appetite for the organisation.

Legal

- 4.3 There are no specific legal implications arising from this report.

Equality and Health

- 4.4 There is no specific health or equalities implications arising from this report as it is for information only.

Process and Consultees (Internal and External)

How the Proposals Deliver Priority Outcomes

- 4.5 Performance monitoring (financial and non-financial) to improve performance is good practice, in terms of efficient and effective management. It focuses on the key areas and therefore contributes directly to one of the 2016-20 priorities of the Corporate Plan “Working hard and spending your money wisely” through quality modern services.

Other Implications

- 4.6 There are no other implications arising from this report.

5. Background Papers

Appendix 1: Corporate Performance – All Measures Report – Quarter 1 June 2018

Joanne Bonham Governance and Risk Manager (Extension: 7668)

Corporate Performance

All Measures Report

June 2018

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NORTHAMPTON
BOROUGH COUNCIL

Introduction

The report details the full list of performance measures monitoring the Council's Corporate Plan by corporate priority and is published quarterly.

The measures contained within this report are monitored on a monthly, quarterly, half yearly or four monthly basis.

Performance is reported against the latest report period and then by overall performance year to date (YTD). Overall YTD performance is monitored against the current profiled target and helps us to keep track of the progress towards meeting the annual target.

Performance comparison against the same time last year is highlighted where comparative data is available.

Report Key:

-  Exceptional or over performance
-  On or exceeding target
-  Within agreed tolerances
-  Outside agreed target tolerance
-  Good to be low: Better
-  Good to be low: Worse
-  Good to be High: Better
-  Good to be High: Worse
-  No change
-  No data or target available
-  No data available
-  No target available

NORTHAMPTON
BOROUGH COUNCIL

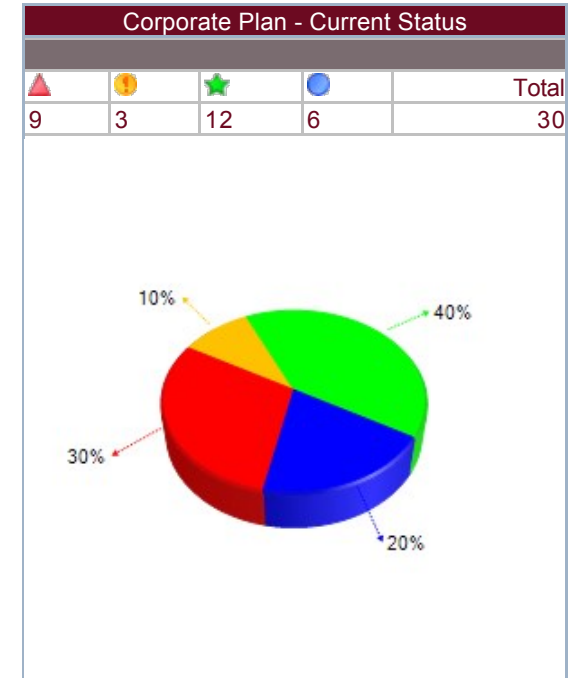
NBC Corporate Plan

The table below has been included for informational purposes, and shows the current year to date performance of each element of the Corporate Plan. The Alerts are generated from the PIs which each Service Area aligned to the 8 priorities during the service planning process.

Corporate Plan	
	YTD
NBC Corporate Plan - Securing Northampton's Future	!

Theme	
Working Hard and Spending your Money Wisely - Delivering quality modern services	
Safer Communities - Making you feel safe and secure	
Protecting Our Environment - A clean and attractive town for residents and visitors	
Northampton Alive - A vibrant successful town for now and the future	
Love Northampton - Enhancing leisure activities for local people and encouraging participation	
Housing for Everyone - Helping those that need it to have a safe and secure home	

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Monthly Measures

Measure ID & Name	Mar 18	Apr 18	May 18	Jun 18	Overall perf. to date	YTD	Current Profiled Target	Outturn Target	Polarity	Perf. vs. same time last year	YTD value same time last year
+ AST05a External rental income demanded against budgeted income (M) All external rental income is demanded.	? ?	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	95.00 %	95.00 %	Bigger is Better	?	?
Source Date 30/06/2018											
+ AST05b % commercial rent demanded within the last 12 months (more than 2 months in arrears) (M) We are currently undertaking an exercise to pursue 100% of all outstanding debts. We will recommence full reporting during Quarter 2.	? ?	? ?	? ?	? ?	? ?	? ?	98.00 %	98.00 %	Smaller is Better	?	?
Source Date 30/06/2018											
+ AST12 % achieved where return on (sub group) investment properties meets agreed target rate (M)	? ?	? ?	? ?	? ?	? ?	? ?	?	?	Bigger is Better	?	?
Source Date 30/06/2018											
+ BV008 Local invoices paid within 10 days (M) Performing within target for the quarter.	97.97	93.41	94.00	99.60	99.60	99.60	80.00	80.00	Bigger is Better	?	85.69
Source Date 30/06/2018											
+ BV008 Percentage of invoices for commercial goods & serv. paid within 30 days (M) Performing within target	98.90 %	99.10 %	94.00 %	99.60 %	99.60 %	99.60 %	99.00 %	99.00 %	Bigger is Better	?	99.60 %
Source Date 30/06/2018											
+ BV012_12r Ave. no. of days/shifts lost to sickness for rolling 12 month period (M) A full restructure of staff into the correct teams is now completed. HR will be investigating why the sickness figures appear high and report fully in the next quarter.	? ?	12.59	11.79	11.20	11.20	11.20	9.00	9.00	Smaller is Better	?	9.03
Source Date 30/06/2018											
Source Date 30/06/2018											
+ CS05 Percentage satisfied with the overall service provided by the Customer Service Officer (M) 18 Surveys received, 17 Satisfied, 1 Dissatisfied	92.00 %	91.07 %	88.71 %	94.44 %	90.44 %	90.44 %	90.00 %	90.00 %	Bigger is Better	?	93.95 %
Source Date 30/06/2018											
+ CS13a % of calls for NBC managed services into contact centre answered (M) Customer Services hit an overall target of 95.43% with a total of 14,300 calls which is an increase by 269 in comparison to May's contacts. We have consistently hit target in all areas with an average wait time of 1 minute and 26 seconds.	92.05 %	94.64 %	95.78 %	95.60 %	95.35 %	95.35 %	90.00 %	90.00 %	Bigger is Better	?	86.23 %
Source Date 30/06/2018											
+ CS14a % OSS customers with an appointment seen on time (M) Customer Services One Stop Shop hit an overall target of 96.4% with a total of 337 appointments booked. We have also dealt with 1526 customer document drop ins which is a decrease in comparison to last month's figures. We are hoping to see a further reduction in average service time due to the recent implementation to the keys process.	97.0 %	94.1 %	95.4 %	96.4 %	95.3 %	95.3 %	90.0 %	90.0 %	Bigger is Better	?	93.2 %
Source Date 30/06/2018											
+ ESC01n Total bins/boxes missed in period (M) The new contract with Veolia commenced at the beginning of June. We are currently working with them report on the KPIs from the beginning of Quarter 2.	740	567	? ?	? ?	? ?	? ?	351	1,458	Smaller is Better	?	1,515
Source Date 30/06/2018											

Monthly Measures

Measure ID & Name	Mar 18	Apr 18	May 18	Jun 18	Overall perf. to date	YTD	Current Profiled Target	Outturn Target	Polarity	Perf. vs. same time last year	YTD value same time last year
+ ESC02 % missed bins corrected within 24hrs of notification (M)	97.03 %	86.95 %	?	?	?	?	84.00 %	84.00 %	Bigger is Better	?	92.15 %
The new contract with Veolia commenced at the beginning of June. We are currently working with them report on the KPIs from the beginning of Quarter 2											
Source Date 30/06/2018											
+ ESC04 % household waste recycled and composted (NI192) (M)	31.88 %	44.17 %	?	?	?	?	49.00 %	49.00 %	Bigger is Better	?	46.50 %
The new contract with Veolia commenced at the beginning of June. We are currently working with them report on the KPIs from the beginning of Quarter 2											
Source Date 30/06/2018											
+ ESC09 % of Fly Tipping incidents removed within 2 working days of notification (SO2) (M)	99.93 %	99.94 %	?	?	?	?	98.00 %	98.00 %	Bigger is Better	?	99.83 %
Source Date 30/06/2018											
+ HML01 Total no. of households living in temporary accommodation (M)	247	263	256	271	271	180	180	180	Smaller is Better		164
From 3rd April 2018, the Council is required to accommodate households in temporary accommodation for an extended period in accordance with our new duties under the Homelessness Reduction Act 2017. The extended stays, coupled with the lack of move on opportunities for households who are accepted as homeless, is causing the number of households residing in temporary accommodation to increase further. However, the Council continues to provide self-contained temporary accommodation to homeless households meaning that there is now minimal use of B&B accommodation.											
Source Date 30/06/2018											
HML07 Number of households that are prevented from becoming homeless (M)	50	26	24	31	81	150	600	600	Bigger is Better		233
While preventing homelessness - especially when it involves the loss of private rented accommodation - continues to be very difficult, these figures are lower than expected. At the end of March 2018, the Council procured a new specialist IT system to record the work of the Housing Options & Advice Service under the requirements of the new legislation. Now that the training plan has been completed, it is anticipated that with accurate and effective recording of homelessness prevention activity, we will see an increase in the number of preventions recorded in the next quarter.											
Source Date 30/06/2018											
HML09 Number of households for whom a full homelessness duty is accepted (M)	35	24	16	26	66	240	960	960	Smaller is Better		129
As expected, the acceptances for this quarter are much lower than in previous quarters. This is because from 3rd April 2018, the Council is required to work with homeless households to relieve their homelessness for a 56 day period, before it is able to make a decision to accept them. The acceptances for April and May are 'pre Homelessness Reduction Act cases', the initial 56 day period ended at the end of May 2018, so we now expect the number of acceptances to return to previous levels.											
While the Homelessness Reduction Act is designed to reduce the number of homelessness acceptances (as a result of a focus on early intervention and the prevention or relief of homelessness) this will only be achieved if there are viable housing solutions available to those in need.											
Source Date 30/06/2018											
+ IG03 % FOI/EIR cases responded to within 20 working days (M)	97.6 %	98.5 %	96.0 %	86.0 %	86.0 %	100.0 %	100.0 %	100.0 %	Bigger is Better		97.9 %
June saw a problem with several requests going to the Spam folder which was not picked up until several requests were out of time. Of the 12 discovered, 5 were for NCC service requests, 2 was information that is in the open data section, 2 were vexatious, 1 requested information not held by NBC and 1 was NPH. The one relevant request received an apology, but all were contacted and apologised to. This has been rectified with the spam folder being checked much more frequently.											
Source Date 30/06/2018											
+ IG04 % Subject Access requests responded to within 40 days (M)	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %	Bigger is Better		90.0 %
Performing within target.											
Source Date 30/06/2018											
+ NI157a % Major Planning applications determined in 13 weeks or agreed extension (M)	?	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	Bigger is Better	?	?
100% applications determined within agreed time scales.											
Source Date 30/06/2018											

Monthly Measures

Measure ID & Name	Mar 18	Apr 18	May 18	Jun 18	Overall perf. to date	YTD	Current Profiled Target	Outturn Target	Polarity	Perf. vs. same time last year	YTD value same time last year
+ NI157b % of 'minor' planning apps determined within 8 weeks or agreed extension (M)	? ?	100.00 %	100.00 %	100.00 %	100.00 %		95.00 %	95.00 %	Bigger is Better	?	?
100% applications determined within agreed time scales.											Source Date 30/06/2018
+ NI157c % of 'other' planning apps determined within 8 weeks or agreed extension (M)	? ?	100.00 %	100.00 %	98.36 %	99.57 %		95.00 %	95.00 %	Bigger is Better	?	?
98% applications determined within agreed time scales. Due to very heavy workload and the case officer was dealing with 11 phone kiosks applications that were due, the application was out of time											Source Date 30/06/2018
+											
											Source Date 30/06/2018
+ PP22 % Hackney Carriage and private hire vehicles inspected which comply with regulations (M)	65.06 %	66.67 %	100.00 %	76.47 %	80.00 %		70.00 %	70.00 %	Bigger is Better		55.71 %
											Source Date 30/06/2018
+ PP53a % Service Requests responded to within 5 working days (M)	89.57	79.88	86.58	88.48	85.18		92.00	92.00	Bigger is Better	?	?
The failure to meet the service level for response time is due partly to staff absence and partly to time being spent carrying out other duties. These have included helping with the aftermath of the flood in the Far Cotton, and other areas of Northampton in May, and ensuring that a higher than usual reported number of issues raised by the ending of the cleansing contract, and ensuring a smooth start with the Veolia contract. There is also a member of the team currently having to take sick leave which impacts on a small team.											Source Date 30/06/2018

Quarterly Measures

Measure ID & Name	Sep 17	Dec 17	Mar 18	Jun 18	Overall perf. to Date	YTD	Current Profiled Target	Annual Target	Polarity	Perf. vs. same time last year	YTD value same time last year
HMO01 No. HMOs with Mandatory licence (Q)	387	403	405	406	406		340	340	Bigger is Better		352
This performance indicator continues to perform above target.											
Source Date 30/06/2018											
HMO08 No. of HMOs with an additional licence (Q)	500	507	512	490	490		500	550	Bigger is Better		537
We continue to use a range of intelligence and resources to record information about unlicensed premises, and vigorously pursue unlicensed properties.											
Source Date 30/06/2018											
+ IG01 % LGO cases responded to within 28 days (excl. pre-determined cases) (Q)	100.0 %	100.0 %	100.0 %	50.0 %	50.0 %		100.0 %	100.0 %	Bigger is Better		100.0 %
1 response was made within 27 days, 1 took 32 days due to the Chief Executive being on leave so could not sign off on the response.											
Source Date 30/06/2018											
+ IG02 Av. days to respond to LGO enquiries (excl. pre-determined cases) (Q)	28.00	25.00	25.00	28.00	28.00		28.00	28.00	Smaller is Better		27.50
Performing within target											
Source Date 30/06/2018											
MPE01 No. of new businesses locating on NWEZ (Q)	2	5	3	2	2		5	20	Bigger is Better		3
Early progress with the development was successful and we are now entering the next phase of the project whereby we will need to develop a new marketing strategy to attract more business to the town. This will be combined with an overall town centre development strategy.											
Source Date 30/06/2018											
MP02 No. of new jobs created on NWEZ (Q)	5	24	6	16	16		50	200	Bigger is Better		20
Mahle Powertrain have completed their expansion in Q1 bringing in £6.22 M of private sector capital investment and 16 additional jobs.											
Source Date 30/06/2018											
+ PP16 % Off licence checks that are compliant (Q)	0.00 %	50.00 %	75.00 %	54.55 %	54.55 %		60.00 %	60.00 %	Bigger is Better		33.33 %
Checks carried out during this period were targeted in response to complaints and concerns about specific premises. it is therefore not unexpected that non compliance was found. Appropriate advice and enforcement action has been taken to address non compliance identified.											
Source Date 30/06/2018											
TCO05n Town Centre footfall (Q)	4,033,739	4,387,058	3,268,498	3,864,070	3,864,070		4,000,000	14,700,000	Bigger is Better		4,129,997
Footfall in the first quarter fell below expected targets due to the various factors including inclement weather in April, and a heat wave in June which appeared to reduce visitors to town centre.											
Source Date 30/06/2018											

4 Monthly Measures

Measure ID & Name	Jul 17	Nov 17	Mar 18	Overall perf. to Date	YTD	Current Profiled Target	Annual Target	Polarity	Perf. vs. same time last year	YTD value same time last year
+ ESC05 % of Land and Highways assessed falling below an acceptable level - Litter (NI195a) (4M)	3.33 %	3.17 %	5.67 %	4.39 %		2.00 %	2.00 %	Smaller is Better		3.39 %
We continue to work with contractors to ensure that land and highways falling below acceptable levels are cleared as quickly as possible.										Source Date 31/03/2018
+ ESC06 % of Land and Highways assessed falling below acceptable level - Detritus (NI195b) (4M)	2.66 %	2.17 %	3.50 %	3.26 %		4.00 %	4.00 %	Smaller is Better		3.28 %
Performing to target over the year.										Source Date 31/03/2018
+ ESC07 % of Land and Highways assessed falling below acceptable level - Graffiti (NI195c) (4M)	0.65 %	0.50 %	1.00 %	0.75 %		2.00 %	2.00 %	Smaller is Better		0.89 %
Performing within target over the year.										Source Date 31/03/2018
+ ESC08 % of Land and Highways assessed falling below acceptable level - FlyPosting (NI195d) (4M)	0.00 %	0.00 %	0.00 %	0.00 %		2.00 %	2.00 %	Smaller is Better		0.00 %
Performing with target for the year.										Source Date 31/03/2018

Major Project update

Delivery of the Northampton Waterside Enterprise Zone

University of Northampton reported 332 construction jobs in Quarter 1, with a further £11.5 m being secured to support the development works. Construction works are now complete.

MAHLE Powertrain Limited completed their expansion in Q1 bringing in £6.22 m of private sector capital investment, creating approximately 16 additional jobs and redeveloping 0.1444 ha of land with a floor area of 1,600 sqm.

Source Date 30/06/2018

Development of the Greyfriars site

Structural surveys commissioned on Belgrave House to determine suitability for residential properties. Proposals to undertake fresh study to determine best options for the development of the site are being discussed with the Leader.

Source Date 30/06/2018

Restoration and regeneration of Delapre Abbey and Park

Delapre Abbey opened to the public in March 2018. A Certification of Occupation was issued by Building Control. All outstanding electrical issues are complete.

Source Date 30/06/2018

Delivery of the Business Incentive Scheme and account management to key businesses

Three new businesses were supported in Q1, creating 4 additional jobs and attracting £59,537 of private sector investment. For 2017/2018, 24 businesses were supported with £202,220 committed grants. 96 jobs created that leveraged approx. £924,804 of private sector investment. Four new applications are ready to go to the next Board meeting in Q2.

Source Date 30/06/2018

Delivery of the Four Waterside Development

Awaiting proposal and master plan from development partner for a scheme based on 3 pre-lets.

SEMLEP have agreed to fund the diversion of the main sewer and we have entered into discussions with Anglian Water about doing this in advance of any development works.

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Source Date 30/06/2018

Development of the Cultural Quarter

The Museum Project Tenders will now go to Cabinet in July, once the returns have been reviewed. Exhibition design is proceeding. Final scoring to take place in Q2, with a final selection being made following Cabinet approval.

Source Date 30/06/2018

Development of the Cultural Quarter

Vulcan Works - A European Regional Development Fund application was submitted on 12th April 2018 with a final decision expected end of July. Contract notice published on 12th June 2018 with a deadline of 12th July 2018. Full official journal of the European Union tender process to commence in the next quarter.

Source Date 30/06/2018

Delivery of the Castle Station development

Discussions remain ongoing for this project. An initial meeting with NBC, Network Rail, DfT and West Midlands Trains has taken place. A further meeting is scheduled upon Network Rail and West Midlands Trains gathering evidence and data.

Source Date 30/06/2018

Appendices
1



NORTHAMPTON
BOROUGH COUNCIL

CABINET REPORT

Report Title	Finance Monitoring to 31 July 2018
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AGENDA STATUS: PUBLIC

Cabinet Meeting Date:	12 September 2018
Key Decision:	YES
Within Policy:	YES
Policy Document:	NO
Service Area:	Corporate Management Board
Accountable Cabinet Member:	Cllr B Eldred
Ward(s)	N/A

1 Purpose

- 1.1 Financial monitoring reports will be presented to Cabinet on a bi-monthly basis and will include:
- Revenue – any significant issues requiring action and details of the actions being taken.
 - Budget Risks, including any unachievable savings.
 - Budget Changes and Corrections
 - Capital – progress on key projects
 - Capital appraisals and variations requiring approval or approved under delegation.

2 Recommendations

- 2.1 That Cabinet notes the contents of the report and notes that future reports will set out the actions being taken by Corporate Management Board to address issues arising.

- 2.2 That Cabinet note the capital appraisals approved under delegation as set out in Appendix 1.

3 Issues and Choices

3.1 Report Background

- 3.1.1 Whilst it is early in the financial year, there are a number of issues to be addressed in relation to the General Fund revenue budget. These are detailed below.

3.2 Key Financial Indicators

Dashboard Indicator Description	Variation from Budget	
	General Fund	Housing Revenue Account
	£m	£m
Controllable Budgets	1.128	(0.258)
Debt Financing and Recharges	0	0
Total	1.128	(0.258)

3.3 General Fund Revenue Budget (Red)

- 3.3.1 The overall forecast overspend is largely as a result of the continuing pressures on homelessness. This results in increased cost in the Housing Options service of £0.911m and increased costs in Benefits of £0.323 due to the higher cost of temporary accommodation leading to loss of subsidy.
- 3.3.2 Homelessness - The combined current forecast overspend on Housing and Benefits as a result of increased homelessness is £1.243m. Historically the position on temporary accommodation would have been reported within the Housing Benefits Budgets as a result of subsidy loss with the assumption that the full cost of to the council is passed on to the client within the Housing Service Budgets. As a result of the recent Cabinet Paper (June 18) on the new charging arrangements for the provision of temporary accommodation, the forecast overspend has shifted from being predominantly reported within the Housing Benefits budgets to the Housing Service Budgets from July 2018. During the last couple of years, the number of households applying to the Council for assistance under the homelessness legislation has doubled and, between March 2016 and March 2018, the number of households living in temporary accommodation more than quadrupled from 66 to 267 and currently remains around this level. As well as trying to reduce the number of homeless households in temporary accommodation – by preventing homelessness, increasing the supply of affordable rented housing and making it easier for people to find and keep suitable private rented accommodation – the Council is seeking to reduce the net cost of providing temporary accommodation by establishing a private sector leasing scheme and building, acquiring or creating suitable, lower cost temporary accommodation.

3.3.3 Other currently reported variances amount to a net underspend of £115k, but there are no individual areas requiring immediate action. As part of the 2019/20 budget process all areas of expenditure and income will be investigated to ensure that current year forecasts are robust and any options to make budget savings without impacting on levels of service are incorporated into future budgets.

3.3.4 Earmarked Reserves - Any unfunded budget corrections or supplementary estimates will be a call on the MTFP Cashflow Reserve. This needs to be protected as far as possible in order to fund Unitary transition costs. A robust and balanced 2019/20 budget is essential in order to go into the new unitary with a sustainable budget position for the current NBC services. Any ongoing budget increases will therefore increase the level of savings that must be achieved as part of the 2019/20 budget process.

3.4 HRA Revenue Budget (Green)

3.4.1 There is currently an overall underspend of £258k being forecast.

The HRA is currently forecasting an underspend on staffing budgets of £194k and savings on utilities of £190k. This is offset by a forecast pressure on the Compliance Team Programmed & Responsive Repairs Budget of £104k.

3.5 Capital Programme

3.5.1 General Fund Capital Programme

3.5.1.1 The General Fund capital programme is currently forecast to spend up to the latest budget of £27.06m. This includes the carry forwards approved by Cabinet in June and the schedule of in-year changes approved under delegation as shown in Appendix 1. These changes are all funded within existing block programmes or funded from section 106 contributions. There is no net increase in the overall capital programme.

3.5.1.2 Any further additions to the capital programme, including any strategic property purchases, will be subject to the development of a robust business case. In line with Financial Regulations, any proposed additions to the programme greater than £0.25m and/or requiring additional funding from Council resources, will be brought to Cabinet for approval.

3.5.2 HRA Capital Programme

3.5.2.1 The approved HRA Capital Programme for 2017/18 stands at £25.69m. The forecasts to date show no significant underspends or overspends.

3.5.2.2 141 Right to Buy Receipts – The target use in 2018/19 of £4.7m is currently forecast to be exceeded through a combination of new-build and conversion schemes.

3.6 Choices (Options)

3.6.1 Cabinet is asked to note the reported financial position and agree the recommendations. There are no alternative options, other than not to agree the recommendations.

4 Implications (including financial)

4.1 Policy

- 4.1.1 The Council agreed a balanced budget for the Capital Programme and Revenue Budgets for both the General Fund and the HRA in February 2018. Delivery of the budget is monitored through the budget monitoring framework.

4.2 Resources and Risk

- 4.2.1 This report informs the Cabinet of the forecast outturn positions for capital and revenue, for both the General Fund and HRA, as at the end of July 2018. It also highlights the key risks identified to date in delivering those budgets.
- 4.2.2 All schemes included in the capital programme, or put forward for approval, are fully funded, either through borrowing, internal resources or external funding arrangements.

4.3 Legal

- 4.3.1 There are no direct legal implications arising from this report.

4.4 Equality and Health

- 4.4.1 There are no direct equalities implications arising from this report.
- 4.4.2 A full Community/Equalities Impact Analysis has been completed for the 2018/19 Budget and is available on the Council website.

4.5 Consultees (Internal and External)

- 4.5.1 Heads of Service, Budget Managers and Management Board are consulted as part of the budget monitoring process on a monthly basis.

4.6 How the Proposals Deliver Priority Outcomes

- 4.6.1 Regular financial monitoring is a key control mechanism and contributes directly to the priorities of sustaining “effective and prudent financial management” and being “an agile, transparent organisation with good governance”.

4.7 Other Implications

- 4.7.1 There are no other implications arising from this report.

5 Background Papers

- 5.1 Cabinet and Council Budget and Capital Programme Reports February 2018

Cabinet 12th September 2018**General Fund Capital Budget Changes July 2018****Approved under Delegation**

Reference	Scheme Title	2018/19 £	Comments
BA673-10 2018-19	Notre Dame Nunn's Burial Ground	22,000	Restoration of Notre Dame Nunn's Burial Ground funded by S106
BA220-02 2018-19	St. Crispin's Community Centre	125,625	Increased security measures funded by S106.

Appendices: 0



NORTHAMPTON
BOROUGH COUNCIL

CABINET REPORT

Report Title	Trusted Relationships Funding – Youth Gang Violence
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AGENDA STATUS: PUBLIC

Cabinet Meeting Date:	12 September 2018
Key Decision:	YES
Within Policy:	YES
Policy Document:	No
Service Area:	Housing and Wellbeing
Accountable Cabinet Member:	Cllr Anna King
Ward(s)	Borough Wide

1. Purpose

- 1.1 The purpose of the report is to advise Cabinet that the Council has been successful in securing funding from the Trusted relationship, Home Office Fund for 2018-19, with the potential of additional funding for a further two years.

2. Recommendations

That Cabinet:

- 2.1 approves the acceptance of the grant funding from the Home Office to deliver the outcomes of the project
- 2.2 approves the Council as the accountable body for the facilitating of the grant funding.
- 2.3 delegates authority to the Head of Housing and Wellbeing in consultation with the Cabinet Member for Community Engagement and Safety to undertake such actions necessary to enter into a grant funding agreement with the Home Office to accept the grant funding and Free2Talk to enable the successful delivery of the Trusted Relationships, Home Office funding objectives and outcomes.

3. Issues and Choices

3.1 Report Background

- 3.1.1 On 25 February 2018, the Home Office launched a £13 million 'Trusted Relationships' fund to help Local Authorities work with community organisations to build trusted and protective relationships with children and young people affected by sexual exploitation, gangs, child criminal exploitation and trafficking.
- 3.1.2 Northampton has witnessed a significant increase in issues that have arisen around gangs, gang culture, Child Sexual Exploitation and organised crime groups in Northampton. There has been an increase, both nationally and regionally in the number of children and young people being groomed for criminal and sexual exploitation with many young people requiring more support
- 3.1.3 The Council has provided a small amount of grant funding over the past 12 months to Free2Talk to deliver youth provision in the Town, where we have experienced issues with violence and gangs.
- 3.1.4 Free2Talk is a not for profit organisation which provides realistic and effective solutions to challenges that arise for children, young people, families and communities. As a consolidated frontline support service, Free2Talk proactively aims to compliment and add to Health, Social Care and Children and Young People's Services. The Council, in partnership with Free2Talk applied to the Home Office, Trusted Relationships Fund at the beginning of June this year, in hope that we could build on the great work that was taking place.
- 3.1.5 There were 118 applications submitted to the Home Office, and Northampton Borough Council were one of the 11 areas, which were successful in securing funding.
- 3.1.6 Following the application a successful bid was made by Northampton Borough Council and will receive funding of £354,706 with the potential of additional funding for a further two years (a total of £470,936) which will allow innovative programmes aimed at offering support and realistic and effective solutions to challenges that arise for children, young people and families and vulnerable young adults.
- 3.1.7 The objective of the Trusted Relationships Fund is to reduce young people's involvement in exploitation and abuse, as victims and/or perpetrators, through
- increasing the consistency and quality of support for children and young people at risk of becoming involved in exploitation and abuse;
 - improving trust between young people and adults who are there to support them;

- developing protective factors that build resilience in children and young people (including support networks; positive role models; sense of purpose; self-esteem; critical thinking skills).

3.1.8 It is considered that the funding will enable Northampton Borough Council and Free2Talk, to deliver interventions and mentoring services to young people most at risk of getting involved in gangs and violent crime. It will provide a support service to young people, encouraging them to take a more positive path, contributing to a reduction in exploitation and abuse, missing episodes and interactions with the youth justice system. Young people from vulnerable communities will also be given the opportunity to input into the support programme, as their help will be sought to develop informal education programmes in youth centres.

3.1.9 Free2Talk have already built up strong relationships with people at risk of exploitation, additional capacity and support will enable further delivery.

3.2 Issues

3.2.1 Due to the nature of the funding and the project, there are no negative implications for either the Council or the general public.

3.3 Choices (Options)

3.3.1 To accept the funding that has been awarded to the Council and enter into a grant agreement with Free2Talk. This will enable intensive work to be carried out with the young people who are currently falling through the gaps between Early Help and Reducing Incidents of Sexual Exploitation, 'RISE' until they come back to prominence either as a victim or by entering the criminal justice system.

3.3.2 To decline the funding awarded from the Home Office and choose not to enter into a grant agreement with Free2Talk.

To decline the funding would mean the status quo would remain and many young people would continue to be at risk.

4. Implications (including financial implications)

4.1 Policy

4.1.1 The funding supports the Community Safety Partnership Plan and also the Corporate Plan, 'Building Safer Communities', 'Resilient Communities' and 'Tackling Serious Organised Crime, including Child Sexual Exploitation and Violence'

4.2 Resources and Risk

4.2.1 There are no such implications in this report.

The funding is an external grant, with a set financial income for two years, £177,353 per annum, with further potential for funding to be allocated post the Government Spending Review, for an additional two years.

4.3 Legal

- 4.3.1 Legal Services will review and advise on the grant funding agreement with the Home Office and as the accountable body, the Council will be required to passport the grant funding obligations to Free2Talk to deliver the funding objectives and outcomes.
- 4.3.2 Consideration has been given to any potential state aid implications arising from forwarding the grant funding directly to Free2Talk. Due to the local delivery area ie within the Borough of Northampton and its local impact, the grant funding is unlikely to attract interest from member states. The grant funding is not subsidising a service it is paying for the project to be delivered and this reduces any risks although these cannot be eliminated entirely.

4.4 Equality and Health

- 4.4.1 There are no such implications in this report.
The purpose of the funding is to work with young people that are on the periphery of getting involved in gangs/associated and involved with causing violence. The data suggests that many of these young people have been marginalised, they are at risk and vulnerable. i.e. on the edge of social care, looked after and or exploited.

4.5 Consultees (Internal and External)

- 4.5.1 When writing the application, numerous of partners were engaged, consulted and in support of the intended outcomes. A formal partnership agreement was drawn up and signed by key partners, including; Free2Talk, Northamptonshire Police, Police Crime Commissioners Office, Youth Offending Service and Northampton Partnership Homes.

4.6 How the Proposals deliver Priority Outcomes

- 4.6.1 This report is consistent with the aims of the council's Corporate Plan and has the potential to contribute to a wide range of the Council's priority outcomes. Specifically; Invest in safer, cleaner neighbourhoods, a place where visitors and residents from all communities feel safe, secure and protected.
- 4.6.2 Deliver the Community Safety Strategy action plan to improve safety across the town, in particular: Work in partnership to deliver a programme of projects throughout the year to tackle local priority issues; alcohol related violent crime, anti-social behaviour and serious acquisitive crime.

4.7 Other Implications

- 4.7.1 No further implications to consider.

5. Background Papers

- 5.1.1 Grant Application Form

5.1.2 Partnership Statement of Commitment – 5 June 2018

5.1.3 Grant Acceptance Letter – 17 August 2018

**Marion Goodman,
Head of Customers and Communities**